# Washington State Ferries Capital Investment

Joint Transportation Committee

Douglas B. MacDonald

Secretary
Department of Transportation

**Mike Anderson** 

Assistant Secretary of Marine Operations
Washington State Ferries

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# How much funding is planned for WSF capital investment?

## This is the plan on paper drawn from the forthcoming supplemental budget submission

05-07	07-09	09-11	11-13	13-15	10-year total
166.4	226.5	382.3	251.0	287.9	1,314.1
73.6	47.9	31.0	31.0	31.0	214.5
51.2	166.8	47.3	0.0	0.0	265.3
(39.6)	(39.0)	(33.1)	(32.6)	(32.4)	(176.7)
\$251.6	\$402.2	\$427.5	\$249.4	\$286.5	\$1,617.2
	166.4 73.6 51.2 (39.6)	166.4     226.5       73.6     47.9       51.2     166.8       (39.6)     (39.0)	166.4     226.5     382.3       73.6     47.9     31.0       51.2     166.8     47.3       (39.6)     (39.0)     (33.1)	166.4     226.5     382.3     251.0       73.6     47.9     31.0     31.0       51.2     166.8     47.3     0.0       (39.6)     (39.0)     (33.1)     (32.6)	166.4     226.5     382.3     251.0     287.9       73.6     47.9     31.0     31.0     31.0       51.2     166.8     47.3     0.0     0.0       (39.6)     (39.0)     (33.1)     (32.6)     (32.4)

#### Embedded assumptions in the plan on paper:

- Fuel prices: \$2.02/gallon increasing at general consumer price inflation.
- Labor costs: no amounts included for binding arbitration awards.
- Fare increases: 6% each year through 2009, thereafter at general consumer price inflation.

How the "state cash funding" line is built.

						10-year
nillions of dollars	05-07	07-09	09-11	11-13	13-15	total
Fund Balance	14.6					14.6
State Distribution of Gas Tax	36.0	38.8	40.8	42.3	43.4	201.3
Transfer of Gas Taxes & Vehicle Fees from the Motor Vehicle Account	77.8	132.5	152.8	126.1	132.0	621.2
Multimodal Taxes and Fees	3.0	2.3	4.0	1.8	1.5	12.6
State Revenue expended from 2003 Transportation Account	35.0	39.3	86.4	3.9	0.0	164.6
State Revenue expended from 2005 Transportation Partnership Account	0.0	1.9	59.6	26.1	48.6	136.2
Total Contributions	166.4	214.8	343.6	200.2	225.5	1,150.5
Excess Subsidy from Operating Statement	0.0	11.7	38.7	50.8	62.4	163.7
State Funds Available	166.4	226.5	382.3	251.0	287.9	1,314.2
	State Distribution of Gas Tax  Transfer of Gas Taxes & Vehicle Fees from the Motor Vehicle Account Multimodal Taxes and Fees State Revenue expended from 2003 Transportation Account State Revenue expended from 2005 Transportation Partnership Account  Total Contributions  Excess Subsidy from Operating Statement	Fund Balance         14.6           State Distribution of Gas Tax         36.0           Transfer of Gas Taxes & Vehicle Fees from the Motor Vehicle Account         77.8           Multimodal Taxes and Fees         3.0           State Revenue expended from 2003 Transportation Account         35.0           State Revenue expended from 2005 Transportation Partnership Account         0.0           Total Contributions         166.4           Excess Subsidy from Operating Statement         0.0	Fund Balance         14.6           State Distribution of Gas Tax         36.0         38.8           Transfer of Gas Taxes & Vehicle Fees from the Motor Vehicle Account         77.8         132.5           Multimodal Taxes and Fees         3.0         2.3           State Revenue expended from 2003 Transportation Account         35.0         39.3           State Revenue expended from 2005 Transportation Partnership Account         0.0         1.9           Total Contributions         166.4         214.8           Excess Subsidy from Operating Statement         0.0         11.7	Fund Balance         14.6           State Distribution of Gas Tax         36.0         38.8         40.8           Transfer of Gas Taxes & Vehicle Fees from the Motor Vehicle Account         77.8         132.5         152.8           Multimodal Taxes and Fees         3.0         2.3         4.0           State Revenue expended from 2003 Transportation Account         35.0         39.3         86.4           State Revenue expended from 2005 Transportation Partnership Account         0.0         1.9         59.6           Total Contributions         166.4         214.8         343.6           Excess Subsidy from Operating Statement         0.0         11.7         38.7	Fund Balance         14.6           State Distribution of Gas Tax         36.0         38.8         40.8         42.3           Transfer of Gas Taxes & Vehicle Fees from the Motor Vehicle Account         77.8         132.5         152.8         126.1           Multimodal Taxes and Fees         3.0         2.3         4.0         1.8           State Revenue expended from 2003 Transportation Account         35.0         39.3         86.4         3.9           State Revenue expended from 2005 Transportation Partnership Account         0.0         1.9         59.6         26.1           Total Contributions         166.4         214.8         343.6         200.2           Excess Subsidy from Operating Statement         0.0         11.7         38.7         50.8	Fund Balance         14.6           State Distribution of Gas Tax         36.0         38.8         40.8         42.3         43.4           Transfer of Gas Taxes & Vehicle Fees from the Motor Vehicle Account         77.8         132.5         152.8         126.1         132.0           Multimodal Taxes and Fees         3.0         2.3         4.0         1.8         1.5           State Revenue expended from 2003 Transportation Account         35.0         39.3         86.4         3.9         0.0           State Revenue expended from 2005 Transportation Partnership Account         0.0         1.9         59.6         26.1         48.6           Total Contributions         166.4         214.8         343.6         200.2         225.5           Excess Subsidy from Operating Statement         0.0         11.7         38.7         50.8         62.4

"State cash funding" includes an expected contribution from excess subsidy from the operating statement. (see below)

#### WSF 10-Year Operating Pro Forma

millions of dollars	05-07	07-09	09-11	11-13	13-15	10-Year Total
Sources of Funds						
Farebox Revenue - November Forecast Potential From Future Fare Increases	280.2	303.2	319.8	329.8	337.0	1,570.1
if Permitted*	7.5	32.6	58.7	80.8	106.0	285.7
Miscellaneous Revenue (Concessions, etc)	9.0	10.7	10.9	11.0	11.1	52.7
Total Operating Revenues Generated	296.8	346.5	389.5	421.6	454.1	1,908.5
Jses of Funds**						
Operations	278.2	289.2	303.4	319.7	338.5	1,528.9
Maintenance	54.2	56.4	59.1	62.3	66.0	297.9
Management and Support	21.8	22.6	23.7	25.0	26.5	119.6
Other Charges	10.3	10.6	11.2	11.8	12.4	56.3
2006 Supplemental for Fuel***	13.8	14.3	15.0	15.8	16.7	75.7
2006 Supplemental for Other***	0.7	0.0	0.0	0.0	0.0	0.0
2006 Placeholder Arbitration Awards	TBD	TBD	TBD	TBD	TBD	TBD
Total Supplemental	14.5	14.3	15.0	15.8	16.7	75.7
Total Uses of Funds	378.9	393.1	412.5	434.7	460.0	2,078.4
Subsidy Required	(82.1)	(46.6)	(23.0)	(13.0)	(5.9)	
Presumed Level of Subsidy Under Current Legal						
Arrangements for Ferry Operations  Fund Balance	1.8					1.8
Pund Balance Distribution of State Gas Taxes, Vehicle Fees	1.8					1.8
& Other Miscellaneous Revenue	50.5	54.8	57.3	59.3	60.9	282.8
Gas Taxes and Vehicle Fees Transferred from the Motor Vehicle Account	19.1	0.0	0.0	0.0	0.0	19.1
Multimodal Taxes. Fees. and Transfers	10.7	3.5	4.3	4.5	7.4	30.4
Total Subsidy Under Current Legal	70.7	0.0	1.0	1.0	***	00.7
Arrangements	82.0	58.3	61.7	63.8	68.3	334.0
-						
"Excess Subsidy" from Operating Statement	0.0	11.7	38.7	50.8	62.4	163.6

### How the "state cash funding" line is built.

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Gas Taxes and Vehicle Fees Transferred from the Motor Vehicle Account	19.1	0.0	0.0	0.0	0.0	19.1
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Total Subsidy Under Current Legal						
Arrangements	82.0	58.3	61.7	63.8	68.3	334.0
"Excess Subsidy" from Operating Statement						

### If the plan on paper holds, this is how it would support WSF capital investment.

<b>WSF Capital Expenditure</b>	10-Year F	Pro Fori	ma			10-year
millions of dollars	05-07	07-09	09-11	11-13	13-15	total
Vessel Preservation	57.3	46.9	53.2	60.5	75.8	293.7
Terminal Preservation	76.2	112.0	93.5	120.3	77.7	479.7
New Vessels	37.1	123.3	165.0	20.2		345.6
Terminal Improvements	66.3	112.3	130.8	40.8	117.0	467.1 -
Multimodal Passenger Only	3.0	2.3	4.0	1.8	1.5	12.6
Emergency Repairs	4.0	6.0	6.5	7.0	7.5	31.0

243.9

Preservation New & Emergency Additions Repairs \$825.3 m \$804.4 m







452.9)



(1,629.6)

June 2009

January 2010

September 2010

May 2011

250.6)(279.4)



**Projected Capital Expenditures** 

The projected funding for vessels is probably short by \$20 - \$50m more or less depending on inflation costs caused by procurement delay and the choice of 144-car vs 130-car vessel size.

December 2011









Mukilteo \$130.9 m

Bainbridge \$87.5 m

Seattle Colman Dock \$79.8 m

Anacortes \$73.9 m

Edmonds \$35.0 m

Other Terminals \$60.0 m

## Sensitivity assessment for the on paper plan.

### Fuel assumption in the operating budget

millions of dollars	05-07	07-09	09-11	11-13	13-15	10-year total
What if fuel costs are higher?*		(18.0) to (36.0)	(18.0) to (36.0)	(18.0) to (36.0)	(18.0) to (36.0)	(72.0) to (144.0)

Based on fuel consumption of 36 million gallons per biennium, a 50¢ increase would increase fuel costs by \$18 m, and \$1.00 increase would increase fuel costs by \$36 m per biennium.

### Binding arbitration awards

millions of dollars	05-07	07-09	09-11	11-13	13-15	10-year total
What if arbitration awards are funded?	(6.0) to (20.0)	(3.0) to (10.0)	(3.0) to (10.0)	(3.0) to (10.0)	(3.0) to (10.0)	(18.0) to (60.0)

### Ferry fare increases not achieved

millions of dollars	05-07	07-09	09-11	11-13	13-15	10-year total
What if ferry fares are not increased as planned?	(0.4)	(17.5)	(42.7)	(64.3)	(89.2)	(214.1)

"State cash funding" includes an expected contribution from excess subsidy in the operating statement.

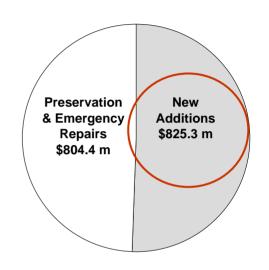
#### **WSF 10-Year Operating Pro Forma**

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millions of dollars	05-07	07-09	09-11	11-13	13-15	10-Year Total
Sources of Funds						
Farebox Revenue - November Forecast	280.2	303.2	319.8	329.8	337.0	1,570.1
Potential From Future Fare Increases						
if Permitted*	7.5	32.6	58.7	80.8	106.0	285.7
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Subsidy Required	(82.1)	(46.6)	(23.0)	(13.0)	(5.9)	
Presumed Level of Subsidy Under Current Legal Arrangements for Ferry Operations						
Fund Balance	1.8					1.8
Distribution of State Gas Taxes, Vehicle Fees						
& Other Miscellaneous Revenue	50.5	54.8	57.3	59.3	60.9	282.8
Gas Taxes and Vehicle Fees Transferred from the Motor Vehicle Account	19.1	0.0	0.0	0.0	0.0	19.1
Multimodal Taxes, Fees, and Transfers	10.7	3.5	4.3	4.5	7.4	30.4
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Arrangements	82.0	58.3	61.7	63.8	68.3	334.0
"Excess Subsidy" from Operating Statement	0.0	11.7	38.7	50.8	62.4	163.6

# How does the sensitivity analysis affect the amount available for capital investment?

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millions of dollars	05-07	07-09	09-11	11-13	13-15	total
Vessel Preservation	57.3	46.9	53.2	60.5	75.8	293.7
Terminal Preservation	76.2	112.0	93.5	120.3	77.7	479.7
New Vessels	37.1	123.3	165.0	20.2		345.6
<b>Terminal Improvements</b>	66.3	112.3	130.8	40.8	117.0	467.1
Multimodal Passenger Only	3.0	2.3	4.0	1.8	1.5	12.6
Emergency Repairs	4.0	6.0	6.5	7.0	7.5	31.0
Projected Capital Expenditures	243.9	402.8	452.9	250.6	279.4	1.629.6



#### **Sensitivity Analysis Brought Forward**

						10-year	
millions of dollars	05-07	07-09	09-11	11-13	13-15	total	
What if ferry fares are not increased as planned?	(0.4)	(17.5)	(42.7)	(64.3)	(89.2)	(214.1)	
What if arbitration awards are funded?	(6.0) to (20.0)	(3.0) to (10.0)	(3.0) to (10.0)	(3.0) to (10.0)	(3.0) to (10.0)	(18.0) to (60.0)	(Up to (\$418.1.m)
What if fuel costs are higher?*		(18.0) to (36.0)	(18.0) to (36.0)	(18.0) to (36.0)	(18.0) to (36.0)	(72.0) to (144.0)	

Based on fuel consumption of 36 million gallons per biennium, a 50¢ increase would increase fuel costs by \$18 m, and \$1.00 increase would increase fuel costs by \$36 m per biennium.

# Management policy choices and strategies in face of major sensitivity risks to the on paper plan:

- Vessel Replacement:
  - Build 130-car or 144-car boats?
  - Contract for four-boat program, five-boat program or something else?
- Fares:
  - What planning assumptions have legislative consensus?
- Labor Cost Decisions:
  - How will labor cost decisions and fuel cost realities ripple through operating and capital expenditure expectations?
- How are capital funding uncertainties distributed between new terminal and new vessel expectations?